

Health and Wellbeing Board (HWB) Paper

1. Reference Information

Paper tracking information	
Title:	Community Safety Assembly and Implementation Plans
HWBS Priority populations:	Community Safety impacts on all Priority Populations including Key Neighbourhoods
HWBS Priority - 1, 2 and/or 3:	Priority 3 Supporting people to reach their potential by addressing the wider determinants of health
HWBS Outcomes/System Capabilities:	Outcome: People are safe and feel safe System Capability: Clear Governance
HWBS Principles for Working with Communities:	<ul style="list-style-type: none"> Community capacity building: 'Building trust and relationships' Co-designing: 'Deciding together' Co-producing: 'Delivering together' Community-led action: 'Communities leading, with support when they need it'
Interventions for reducing health inequalities:	Civic / System Level interventions
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Board Sponsor(s):	<ul style="list-style-type: none"> Lisa Townsend - Police and Crime Commissioner for Surrey Tim De Meyer - Chief Constable of Surrey Police Mari Roberts-Wood - Managing Director, Reigate and Banstead Borough Council (Priority 3 Sponsor)
HWB meeting date:	21 June 2023
Related HWB papers:	Item 8 - Police and Crime Plan for Surrey 2021-2025 and Community Safety.pdf (surreycc.gov.uk) HWBS Highlight Report (item 5) HWBS Summary Implementation Plan (Item 6)
Annexes/Appendices:	Annex A: Draft Community Safety Assembly Terms of Reference Annex B: Implementation Plans Annex C: Draft Serious Violence Reduction Partnership Agreement Annex D: Draft Domestic Abuse Executive Group Terms of Reference

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	<p>Annex E: Community Harm and ASB Reduction Partnership Terms of Reference</p> <p>Annex F: Draft VAWG Partnership Terms of Reference</p>
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2. Executive summary

This short paper updates the Health and Wellbeing Board members on the developments under the Priority 3 outcome – ‘People are safe and feel safe’ - and in particular presents the Terms of Reference for the Community Safety Assembly and the proposed implementation plans.

3. Recommendations

The Health and Wellbeing Board is asked to:

1. Consider the Community Safety Assembly’s Terms of Reference.
2. Consider and support the further development of the implementation plans for community safety under the Priority 3 outcome – ‘People are safe and feel safe’.

4. Reason for Recommendations

The Health and Wellbeing Board acts as the upper tier strategic board for community safety as per the Crime and Disorder Act 1998 (as amended by the Police and Justice Act 2006) and as such has a role in considering and endorsing the implementation plans that sit under the Community Safety Agreement.

5. Detail

As the Board will recall in March 2020 the then Community Safety Board merged with the Health and Wellbeing Board. The overriding aim of the merger was to create a whole systems approach and develop a sense of shared priorities through collaborative working. The scoping work prior to the merger recognised the statutory responsibilities of the partners and associated boards but was also mindful of the 2018 Policing, Health and Social Care Consensus that set health, social care and police partners a challenge of considering how we work together and to move beyond a single service response to prevention and commissioning. In March 2020 all agreed the merger created an exciting opportunity. The Consensus also lay the foundation for the Community Safety Agreement which followed the merger, and which set the partnership’s aspirations.

In March 2022 the Health and Wellbeing Board received a report that proposed through the OPCC a biannual meeting will be held to bring Community Safety Partners together to discuss countywide threats and opportunities and agree an approach to making Surrey’s communities safer. This Assembly would provide the discussion space for community safety leads outside the Health and Wellbeing Board, where time and the agenda has been limited.

The first Assembly was a conference style event to listen to community safety partners and their thoughts around local delivery. The conference was especially successful in allowing partners to openly discuss the changes to the community safety landscape after several years of managing the local response to the pandemic.

The feedback from that event showed that there was an appetite for greater leadership and strategic prioritisation. The feedback lay the foundations of the Assembly’s terms of reference that aims to articulate that the Assembly is to support the Surrey Health and Wellbeing Board to improve the health and wellbeing of people living in Surrey with the poorest outcomes and reduce health inequalities, closing the gap between communities that are doing well and those that are doing less well through a community safety lens.

Terms of Reference

Set out as Annex A to this report are the Terms of Reference for the Assembly. They set the background and context of the merger between the Community Safety Board and the Health and Wellbeing Board and reflect the Health and Wellbeing Board’s Terms of Reference under 3.2.6 to ‘Be accountable for the delivery and annual review of the Surrey Community Safety Agreement (CSA), set out in the statutory duty under Section 17 of the Crime and Disorder Act 1998 (as amended by the Police and Justice Act 2006) in which responsible authorities are required to consider crime and disorder in the delivery of all of their duties.

The objectives as set out in the Terms of Reference are the same proposed in March 2022, which are;

- Enable the development of shared priorities across community safety, criminal justice and health and social care through the Community Safety Agreement
- Meet the statutory duty to cooperate across community safety partners
- Share data and trends to enable a collective response to countywide and local threats
- Create opportunities to explore co-commissioning and project delivery
- Provide a forum to respond to the Health and Wellbeing Board’s forward plan and performance framework
- Create a space for community safety partners to share best practice and areas of challenge
- Create a more cohesive approach to community safety

The aim of the Assembly is not to distance itself from the Health and Wellbeing Board or the 10-year strategy. The aim is to ease some of the burden on the agenda of the Board and develop the prioritisation and implementation plans, reflecting the Police and Crime Commissioners Police and Crime Plan, the 11 Community Safety Partnership Plans and the national changes to community safety policy and partnership working so as to present a clear and considered set of objectives for the Health and Wellbeing Board to endorse.

The terms of reference were presented to the Assembly in April 2023 for consideration. A number of amendments have been made to reflect the feedback from the group, including clarifying the relationship between the Health and Wellbeing Board and the Community Safety Assembly. These amendments have yet to be approved by the Assembly.

Implementation Plans

In June 2021 the Community Safety Agreement 2021-2025 was agreed by the Health and Wellbeing Board. The Agreement set out three priorities under the Health and Wellbeing Board's narrative outcome – People are safe and feel safe. These priorities are;

The Community Safety vision for Surrey currently is to ensure that we;

- Protect our most vulnerable
- Protect our communities from harm
- Empower our communities to feel safe

Review of Surrey Community Safety Agreement (including landscape and horizon scanning) is due to be developed, with an annual review thereafter.

Protect our most vulnerable

The agreement states that as a partnership we need to be able to protect those most at risk from abuse and manipulation. The first step is understanding what makes someone vulnerable and identifying those people or groups within our communities. These people and groups are often invisible or do not believe they are a victim.

The agreement focuses on our high harm areas, such as child exploitation and domestic abuse.

The focus for 2023/24 for this area is two areas.

1. Meeting our responsibilities to deliver the Serious Violence Duty
2. Refreshing and delivering the Surrey Domestic Abuse Strategy

Meeting our responsibilities to deliver the Serious Violence Duty

In the Serious Violence Strategy, the Government committed to a Serious Violence Duty and the parameters were set out in the Police Crime Sentencing and Courts Act which came into legislation in 2022. Following a period of consultation, the Duty became live on 31 January 2023.

The Duty aims to ensure that agencies focus their activity on reducing serious violence including identifying the kinds of serious violence that occur in the area, the causes of that violence (so far as it is possible to do so), and to prepare and implement a strategy for preventing, and reducing serious violence in the area. The

Duty names the specified authorities¹, the relevant authorities², and the related organisation³ to collaborate

The Duty provides sufficient flexibility so that the relevant organisations will engage and work together in the most effective local partnership for any given area to produce a strategic needs assessment and a serious violence reduction strategy.

The Office of the Police and Crime Commissioner for Surrey is taking a convening role. This was suggested as they (the OPCC) occupy unique positions due to their responsibility for the totality of policing in their area, services for victims of crime, and shared objectives on prevention and reduction of serious violence.

To support the delivery of the Duty the Home Office has allocated funding from January 2023 to March 2025. This funding has been split into labour costs, costs associated with preparing and developing the needs assessment and strategy and non labour costs, intervention costs. The funding is held by the OPCC.

Highlights to date -

Programme Lead – using the labour funding a Programme Lead has been appointed for two years to support the specified and relevant partners delivery of the Duty in Surrey.

Operational Group – an Operational Group has been established with representation from all specified and relevant authorities to work together with the support of the Programme Lead to meet the requirements of the Duty in a collaborative approach.

Partnership Agreement – draft partnership agreement has been developed detailing the roles and responsibilities of the specified authorities and related organisations (See Annex C).

Crest Report – receipt of the Crest report providing a snapshot of where the partnership is in its response to the Duty. The report comes with additional tailored support for those preparing and working towards delivery of the Duty.

Delivery Plan – a draft delivery plan has been submitted to the Home Office to provide confidence in the approach and that we are collaborating with all the specified and relevant authorities.

Activities within the implementation plans approved by the Serious Violence Operational Group:

MILESTONE 1: Development of a Surrey Serious Violence Duty strategic needs assessment working under the governance of Surrey Office for Data Analytics (SODA).

¹ Specified authorities are: Police, Local Authorities, ICB, Fire and Rescue, Probation and YJS

² Relevant authorities are: Education, prisons and youth custody

³ Related Organisation are: Community Safety Partnerships, VRU and Police and Crime Commissioners

MILESTON 2: Development of a Serious Violence Reduction Duty Strategy for Surrey

MILESTONE 3: Implementation of the delivery plan, ensuring prevention activity is commissioned in line with the needs assessment and Serious Violence Reduction Duty Strategy for Surrey

MILESTONE 4: Annual review of the Serious Violence Duty strategic needs assessment and Strategy completed.

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Refreshing and delivering the Surrey Domestic Abuse Strategy

The Terms of Reference for the Domestic Abuse Executive Group can be found at Annex D. A Needs Assessment for this Strategy has been completed on behalf of the Executive Group.

The DA2024 domestic abuse recommissioning continues to move forward and remains on track for delivery in April 2024. Work is due to commence on refreshing the [Domestic Abuse Strategy 2018 – 2023](#) with an initial planning workshop arranged for 9 June 2023. The Strategy will be informed by the findings of both the Solutions Research project and recently updated DA needs assessment. Surrey is working well with partners on the delivery of the [DA support in safe accommodation strategy](#). The introduction of the safe accommodation grant application process has seen bids which work to address gaps identified in Surrey and the delivery of the agreed priorities.

Highlights to date -

The Youth Using Violence and Abuse (YUVA) programme has been extended until March 2024 – sustainable funding secured.

Finalised plan for a Surrey Gold Standard Coercive and Controlling Behaviours CB framework which will inform the work of practitioners across the system. The model highlights the importance of language and shifting the focus onto the perpetrator's behaviour.

Hospital Independent Domestic Violence Advocates (HIDVA) funding for 2023/2024 has been secured through the DA Support in Safe Accommodation Grant Process 2022/23 which went live to support [Safe in Accommodation Strategy](#). Work is ongoing to secure long term, sustainable funding for HIDVA programme and fully embed the service into the Health system.

Draft version of the Domestic Abuse Needs Assessment has been shared with contributors for their review and sign off so that we can commence with the governance sign off process.

DA2024 recommissioning – The Programme is on track to be delivered by the 1st of April 2024. We are now moving into the 'Define Phase' and will build on learning we obtained from the "Discovery Phase".

Surrey wide Sanctuary Scheme has been launched doubling resources available under previous arrangements, allowing more survivors to stay in their own homes where safe to do so; and introduction of four new Housing IDVAs across Surrey.

Refuge Accommodation For All is now live providing safe accommodation for anyone not suitable for existing women only spaces i.e., men, Gypsy Roma Traveller, Lesbian, Gay, Bisexual, Transgender, Queer (LGBTQ) + ; seven dispersed, self-contained properties acquired (aim to secure a further 1); two male victims of domestic abuse have already being supported – a first for Surrey. Refuge for all have received further funding through the safe accommodation grant process to expand to a total of eight units. Two of these units must be used for Surrey survivors only, and one will provide accommodation for an adult and child.

Six safe accommodation grant applications have been approved at the panel meeting and funding agreed. These include Emergency funding for essential items for those who have fled abuse 2022/23, Funding for 1 bed for survivors with no recourse to public funds 2022/23, Domestic Abuse Perpetrator Housing model (4/5 units) 2023/24 and a Surrey DA immigration project which will provide highly specialist casework required to support individuals who experience both domestic violence and complex immigration, nationality and asylum challenges.

Activities within the implementation plans approved by the Domestic Abuse Executive Group:

MILESTONE 1: Perpetrator Programme evaluated and expanded

MILESTONE 2: Coercive control Behaviour framework embedded

MILESTONE 3: Health intervention improved

MILESTONE 4: Safe accommodation ensured for survivors of DA

Protecting our communities from Harm

Our focus here is to as a partnership to listen and react to the communities that make up Surrey. Therefore, this priority is focused on those issues that cause people to feel unsafe.

The focus therefore for this area is two areas.

1. Implementing the Violence against Women and Girls (VAWG) Strategy
2. Developing and implementing the Community Harm Reduction (ASB) Strategy

Implementing the Violence against Women and Girls Strategy

Surrey's first countywide Partnership Violence Against Women and Girls has been launched (Terms of Reference at Annex E) and a Needs Assessment drafted.

Our vision is that every adult and child subjected to violence and abuse, will be seen, safe, heard, and free from harm caused by the perpetrator(s). Ending violence against women and girls (VAWG) is everybody's business. It requires a change in our society, culture, and institutions to address the root causes. By holistically supporting survivors, focusing the accountability onto the perpetrators, and educating our communities, we will strive towards ending VAWG.

Activities within the implementation plans approved by the VAWG Partnership:

MILESTONE 1: Raised awareness of the VAWG Partnership Strategy including partner's joint commitments and objectives. Communicate Surrey's definition of VAWG, created in partnership with Surrey's survivor steering group, inclusive of girls.

MILESTONE 2: Victim Blaming challenged and changed. Surrey CC anti-victim blaming guidance will be launched early June, workshop dates to follow. This guidance will also include the UN's banning of 'parental alienation'.

MILESTONE 3: Joint VAWG Needs Assessment with OPCC. Initial data collection stage completed.

MILESTONE 4: Appointment of Internal Surrey CC Domestic Abuse, VAWG and culture change advocates. Review of policies, procedures to be VAWG appropriate completed..

Developing and implementing the Community Harm Reduction (ASB) Strategy

The Terms of Reference for the Community Harm and ASB Reduction Partnership can be found at Annex F.

Surrey's current Anti-Social Behaviour and Community Harm Strategy runs until the end of 2023. The strategy is Surrey's third and sets out how agencies across Surrey will work together to reduce the harmful effects of ASB, Serious and Organised Crime and community safety issues. Surrey has an excellent history of partnership working ([HMICFRS](#)) at both a local district/borough and county level, and ensuring that together we continue to drive down incidents of harm and develop our ways of working with residents to sustain levels of confidence and satisfaction.

The current vision is -

'We aim to continue to improve the understanding of, and our response to, incidents of anti-social behaviour/crime that cause harm in our communities. We intend to reduce instances of anti social behaviour and the numbers of people who are involved in anti social behaviour as victims and offenders. Where anti social behaviour does occur, we are committed to putting the victim first, particularly if they are vulnerable or a repeat victim. We are also committed to "getting it right at the first time of asking" and not pass the victim between agencies.'

The vision is under pinned by the four objectives.

- Improve support for victims of ASB/SOC through district and borough based Community Safety Partnerships
- Improve effective information sharing including shared IT that provides a secure joined up approach to victims at risk and case management of offenders
- Continue to improve the understanding of Anti-Social Behaviour in our local communities by the public and professionals and inform them what responses are available to tackle it
- Develop a clear communications strategy

Partners have work towards reducing ASB and community harm, framing their work within these objectives and there have been positive outcomes, but the strategy is now coming to its natural end and requires a refresh.

In March 2023 the Government announced the ASB Action Plan which set out its aspirations for tackling ASB and making communities safer. Listing the areas the Government wishes to see change;

- Make sure anti-social behaviour is treated with the urgency it deserves, increasing the use of hotspot policing and enforcement, rolling out a new Immediate Justice service so anti-social behaviour perpetrators swiftly clean up their own mess, and giving communities more of a say over, and more visibility of, reparation.
- Change laws and systems to take a zero-tolerance approach to anti-social behaviour, cracking down on the illegal drugs that blight communities and organised and harmful begging.
- Give the police and other agencies the tools they need to discourage anti-social behaviour, including higher on-the-spot fines, investment in positive activities for young people, filling empty shops and regenerating local parks.

Using this Action Plan and the Community Safety Partnership review, the focus of the Community Harm Reduction Partnership is to develop a new strategy with victims at the centre of the response in Surrey.

Activities within the implementation plans approved by the Community Harm Reduction Partnership:

- MILESTONE 1: Review of the Community Harm Reduction Strategy with a focus on meeting the aspirations in the Government's new ASB Action Plan
- MILESTONE 2: Delivery of the training programme to increase awareness and the relationship between ASB and other harmful behaviours

- MILESTONE 3: The voice of ASB Victim is captured and used to improve our partnership response (NB a Needs Assessment will be started after Victim Focus Groups in Summer 2023).
- MILESTONE 4: Development of a communications campaign and promote ASB Awareness week - 3rd - 9th July
- MILESTONE 5: Development of a Surrey data and insight portal to ensure accurate collection and interpretation of ASB information

The Implementation plans are attached as Annex B to this report.

Empower our communities to feel safe – examples

It is the aspiration through the Community safety Agreement that every individual who resides, works in or visits Surrey must have confidence in local criminal justice services and all partnership agencies. Through the programmes above the partners will continually work to prevent and reduce offending and it is crucial that we build on and effectively communicate our work to continue to improve public confidence and community cohesion.

An example of this is the Anti Social Behaviour Victims work which will gather views via an open survey and through face to face focus groups to gather first hand feedback on our response to victims of ASB.

The Serious Violence work will build a picture of placed based violence and how to build local initiatives built around the assets and experience of the local communities.

Finally, the Violence Against Women and Girls is embarking on a communication campaign to help create an anti-VAWG culture in Surrey, by focusing on addressing gender stereotypes, which can have a negative and long-term impact on children. The campaign will be strengths-based, focusing on parents/carers strengths, and highlighting positive examples.

6. Challenges

Each of the programmes has a risk register associated with the work or one will be developed as the programme progresses.

7. Timescale and delivery plan

Timescales for delivery are detailed in the attached implementation plans.

8. What communications and engagement has happened/needs to happen?

For each programme, the leads have engaged with their respective partnership/executive groups when developing and delivering their respective strategies and implementation plans. The Community Safety Assembly was also briefed on the development of the implementation plans in April 2023.

9. Next steps

- To return to future Health and Wellbeing Board with the quarterly /annual updates as required as part of the HWB Strategy programme management/governance (see Summary Implementation Plan agenda item).
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